

Roseburg, Oregon

Annual Financial Report

June 30, 2020

3076 NE Diamond Lake Blvd. Roseburg, OR. 97470 (541) 671-0753

### **BOARD OF DIRECTORS**

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MARK HENDERSHOTT PO Box 526, Sutherlin, OR 97479	Director
JENNIFER BRAGG 762 Rice Valley South Rd., Oakland, OR 97462	Director
JOHN PARKER 471 Oakview Dr., Roseburg, OR 97471	Director
MIKE BAKER 1522 NW Keasey St., Roseburg, OR 97471	Director
SARAH THOMPSON 922 Cook St., Myrtle Creek, OR 97457	Director
LONNIE RAINVILLE 130 NE Keats Ct., Myrtle Creek, OR 97457	Director

#### **ADMINISTRATION**

CHERYL CHEAS	District General Manager
3076 NE Diamond Lake Blvd., Roseburg, OR 97470	
-	
CHRISTINE SEPULVEDA	Executive Assistant
3076 NE Diamond Lake Blvd., Roseburg, OR 97470	

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#### **INDEPENDENT AUDITOR'S REPORT**

To the Board of Directors Umpqua Public Transportation District, 3076 NE Diamond Lake Blvd. Suite A Roseburg, OR 97470

I have audited the accompanying financial statements of the governmental activities, and each major fund of the Umpqua Public Transportation District as of and for the year ended June 30, 2020 which collectively comprise the District's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting standards generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

#### **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of Umpqua Public Transportation District as of June 30, 2020, and the respective changes in financial position and in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion on pages 2-7 and the schedules of revenues, expenditures and changes in fund balances – budget and actuals on pages 25-26 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The schedules of revenues, expenditures and changes in fund balances – budget and actuals described above on pages 25-26 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The schedules of revenues, expenditures and changes in fund balances – budget and actuals have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the schedules of revenues, expenditures and changes in fund balances – budget and actuals of revenues, expenditures and changes in fund balances – budget and actuals are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Umpqua Public Transportation District's basic financial statements. The other supplementary data on pages 27-54 is presented for purposes of additional analysis and is not a required part of the basic financial statements of Umpqua Public Transportation District. The schedule of expenditures of federal awards on page 33 is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The other supplementary data on pages 27-54 and the schedule of expenditures of federal awards on page 33 are the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain other procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the other supplementary data and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### **Report on Other Legal and Regulatory Requirements**

In accordance with the *Minimum Standards for Audits of Oregon Municipal Corporations*, I have issued my report dated June 30,2022, on my consideration of the Umpqua Public Transportation District's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of my testing of compliance and the results of that testing and not to provide an opinion on the District's compliance.

All

Steve Tuchscherer, CPA June 30, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Management's Discussion and Analysis (MD&A) For the Fiscal Year Ended June 30, 2020

The discussion and analysis of Umpqua Public Transportation District's financial performance provides an overview of the District's financial activities for the fiscal year that ended June 30, 2020. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal year ended June 30, 2020 are as follows:

- General revenues accounted for \$267,850 in revenue. Program specific revenues in the form of charges for services, and grants and contributions accounted for \$5,016,835 of total revenues of \$5,284,685.
- The District had \$2,082,992 in expenses, which was less than total revenues by \$3,201,693.
- Total assets for the year were \$4,050,228 and total liabilities were \$848,535.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Management's Discussion and Analysis introduces the District's basic financial statements. The basic financial statements include: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes additional supplementary information to supplement the basic financial statements.

#### Government-wide Financial Statements

The first of the government-wide statements is the *Statement of Net Position*. This is the District-wide statement of financial position presenting information that includes all of the District's assets and liabilities. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall economic health of the District would extend to other non-financial factors such as the condition of school buildings and other facilities and changes in the district's enrollment, which dictates the majority of revenue to be collected through the State Funding Formula.

The second government-wide statement is the *Statement of Activities* which reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the *Statement of Activities* is to show the financial reliance of the distinct activities or functions of the District that are primarily supported by intergovernmental revenues, principally state and federal transportation grants. The governmental activities of the District includes transportation services.

#### Management's Discussion and Analysis (MD&A) For the Fiscal Year Ended June 30, 2020

#### Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, Fund Financial Statements focus on the District's most significant funds rather than the District as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided in the form of individual budget versus actual statements and combining statements in a later section of this report.

*Governmental funds*, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. Unlike the government-wide financial statements, these statements report short-term fiscal accountability focusing on use of spendable resources during the year and balances of spendable resources available at the end of the fiscal year.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliation to government-wide statements to assist in understanding the differences between these two perspectives.

#### Notes to the Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the governmentwide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents as required supplementary information budgetary comparison statements for the General Fund. The required supplementary information immediately follows the notes to the financial statements. Other supplementary data includes combining statements, individual fund statements and schedules, and other schedules. These statements and schedules immediately follow the required supplementary information in this report.

Management's Discussion and Analysis (MD&A) For the Fiscal Year Ended June 30, 2020

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the District as a whole. Net position may serve over time as a useful indicator of a government's financial position.

The District's net position at fiscal year-end was \$3,201,693.

The following table provides a summary of the District's net position. Beginning with the second year of operations, this table will present both the current and prior fiscal years' net position information.

Summary of Net Position				
	Governmental Activities			
	2020			
Assets				
Current and Other Assets	\$ 2,382,567			
Capital Assets	1,667,661			
Total Assets	4,050,228			
Liabilities				
Current Liabilities	848,535			
Total Liabilities	848,535			
Net Position				
Net Investment in				
Capital Assets	1,667,661			
Restricted	51,000			
Unrestricted	1,483,032			
<b>Total Net Position</b>	\$ 3,201,693			

#### Management's Discussion and Analysis (MD&A) For the Fiscal Year Ended June 30, 2020

The following table shows the changes in net position. Beginning with the second year of operations, this table will present both the current and prior fiscal years' summary of changes net position information.

#### Summary of Changes in Net Position

	Governmental
	Activities
	2019-20
Revenues	2017 20
Program Revenues	
Operating Grants and Contributions	5,016,835
Total Program Revenues	5,016,835
General Revenues	
Local Sources	
Interest & Investment Earnings	330
Local Intergovernmental Revenues	243,225
Other Revenues	24,295
Total General Revenues	267,850
Total Revenues	5,284,685
Program Expenses	
Transportation Programs	2,082,992
Total Program Expenses	2,082,992
Change in Net Position	\$ 3,201,693

The Statement of Activities shows the cost of program services and the charges for services, grants, and contributions offsetting those services. The following table shows, for governmental activity, the total cost of the one major functional activity of the District. The table also shows each function's net cost, should there be any (total cost less charges for services generated by the activities and intergovernmental aid provided for specific programs). The net cost shows the financial burden that was placed on the State and District's taxpayers by each of these functions. Beginning with the second year of operations, this table will present both the current and prior fiscal years' summary of activities information.

Governmental A	ctivities
	Total Cost of Services 2019-20
Transportation Programs	\$ 2,082,992
Total Program Expenses	\$ 2,082,992

The dependence on general revenues for general government activities is apparent.

#### Management's Discussion and Analysis (MD&A) For the Fiscal Year Ended June 30, 2020

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

#### Governmental Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the District's governmental funds is to provide information on short-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year.

The financial performance of the District as a whole is reflected in its governmental funds. As the District completed the year, its governmental funds reported a combined fund balance of \$1,099,641. The fund balance consists of committed and unassigned amounts. Of the current fund balances, \$998,371 is committed and \$50,270 is unassigned and available for spending at the District's discretion.

#### **BUDGETARY HIGHLIGHTS**

General Fund revenues were budgeted and anticipated to be collected in the amount of \$3,475,973 during the fiscal year. Actual revenues of \$3,047,477 were less than budgeted revenues by \$428,496. General Fund expenditures budget was under-spent by \$473,296. The actual ending fund balance was more than the budgeted ending fund balance by \$44,800.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

As of June 30, 2020, the District had invested \$1,850,628 in capital assets. The District received a donation of \$1,802,817 of vehicles from Douglas County, which had provided transportation services to the region prior to the formation of the District. The value of those vehicles was based on insurance valuation reports which reflect fair market value at the time of the donation to the District.

Total depreciation expense for the year was \$182,967. Additional information on the District's capital assets can be found in the Capital Asset Note in the notes to the basic financial statements section of this report.

Long-Term Debt

At June 30, 2020 the District had no long-term debt outstanding.

Management's Discussion and Analysis (MD&A) For the Fiscal Year Ended June 30, 2020

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The primary factors considered in developing the budget for next year were the District's continued commitment to provide public transportation programs for all of Douglas County while maintaining fiscal responsibility to their community.

The District's adopted budget for the fiscal year ending June 30, 2021 represents an overall increase of \$2,142,787 or 46.5% when compared with the current fiscal year. The total budget for the fiscal year ending June 30, 2021 is \$6,748,263. The most significant changes in the 2020-21 budget are the increase in budgeted beginning fund balance by \$1,370,000 as well as an increase in budgeted expenditures for personnel services of \$1,826,700. The remaining operating costs of governmental activities are expected to be similar to those of the current period.

#### **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the resources it receives.

If you have any questions about this report or need additional information, contact the Umpqua Public Transportation District at 3076 NE Diamond Lake Blvd. Suite A, Roseburg, OR 97470.

# BASIC FINANCIAL STATEMENTS

<u>Government -Wide</u> <u>Financial Statements</u>

### STATEMENT OF NET POSITION

For the Fiscal Year Ended June 30, 2020

	Governmental Activities		
ASSETS:			
Current Assets:			
Cash and Investments	\$	1,531,901	
Receivables:			
Accounts		799,666	
Total Current Assets		2,331,567	
Restricted Assets:			
Restricted Cash - Held in Escrow		51,000	
Total Restricted Assets		51,000	
Capital Assets:			
Capital Assets, Net of Depreciation	1,667,661		
Total Capital Assets	1,667,661		
Total Assets	4,050,228		
LIABILITIES:			
Current Liabilities:			
Accounts Payable	\$	848,535	
Total Current Liabilities		848,535	
Total Liabilities		848,535	
NET POSITION:			
Net Investment in Capital Assets	1,667,661		
Restricted for:			
Capital Projects	51,000		
Unrestricted	1,483,032		
Total Net Position	\$ 3,201,693		

### STATEMENT OF ACTIVITIES

For the Fiscal Year Ended June 30, 2020

	(Expenses)	Operating Grants and Contributions	Net (Expense) Revenue and Change in Net Position
GOVERNMENTAL ACTIVITIES: Transportation Programs	\$ 2,082,992	\$ 5,016,835	\$ 2,933,843
Total Governmental Activities	<u>\$</u> 2,082,992 2,082,992	<u>5,016,835</u>	2,933,843
<u>CHANGES IN NET POSITION:</u> Net (expense) revenue			Governmental Activities \$ 2,933,843
General Revenues: Interest and Investment Earnings Local Intergovernmental Revenue Other Revenue Total General Revenues	s		330 243,225 24,295 267,850
Change in Net Position Net Position, July 1, 2019			3,201,693
Net Position, June 30, 2020			\$ 3,201,693

# BASIC FINANCIAL STATEMENTS

<u>Governmental Fund</u> <u>Financial Statements</u>

#### **BALANCE SHEET**

#### **GOVERNMENTAL FUNDS**

#### For the Fiscal Year Ended June 30, 2020

	Ge ne ral Fund			Capital Outlay Fund	Total Govern- mental Funds		
ASSETS:							
Cash and Investments Receivables:	\$	533,530	\$	998,371	\$	1,531,901	
Accounts		799,666		-		799,666	
Restricted Cash - Held in Escrow		-		51,000		51,000	
Total Assets	<u>\$</u> 1	,333,196	\$ 1,049,371		\$2,382,56		
<b>DEFERRED INFLOWS OF RESOURCES</b>	AND FU	UND BALA	ANCE	<u>/S:</u>			
Liabilities:							
Accounts Payable	\$	848,535	\$	-	\$	848,535	
Total Liabilities		848,535				848,535	
Deferred Inflows of Resources:							
Transportation Revenue Not Available	\$	434,391	\$	-	\$	434,391	
Total Deferred Inflows of Resources		434,391		-		434,391	
Fund Balances: Restricted for:							
Acquisitions of Capital Assets Committed for:		-		51,000		51,000	
Acquisitions of Capital Assets		-		998,371		998,371	
Unassigned		50,270		-		50,270	
Total Fund Balances		50,270		1,049,371		1,099,641	
Total Deferred Inflows of Resources & Fund Balances	<b>\$</b> 1	,333,196	<b>\$</b> ]	1,049,371	\$ 2	2,382,567	

### **RECONCILIATION OF THE BALANCE SHEET -- GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION**

For the Fiscal Year Ended June 30, 2020

Total Fund Balances - Governmental Funds			\$	1,099,641
Amounts reported for governmental activities in the Statement of Ne	t Po	sition are dif	fe re	nt because:
Capital assets used in governmental activities are not financial resources	8			
and therefore are not reported in the governmental funds.				
The cost of the assets is -	\$	1,850,628		
The accumulated depreciation is -		(182,967)		
Net Value of Assets				1,667,661
Certain receivables that will not be available to pay for current-period				
expenditures are deferred in the governmental funds:				
Federal Grants				434,391
Net Position of Governmental Activities			\$	3,201,693

### Statement of Revenues, Expenditures, and Changes in Fund Balances GOVERNMENTAL FUNDS For the Fiscal Year Ended June 30, 2020

		General Fund	Capital Outlay Fund		Outlay ment		Outlay	
<u>REVENUES:</u>								
Local Intergovernmental Revenue	\$	243,225	\$	-	\$	243,225		
State Grants		2,253,144		-		2,253,144		
Federal Grants		526,483		-		526,483		
Investment Revenue		330		-		330		
Donations		-		1,802,817		1,802,817		
Other Revenue		24,295				24,295		
Total Revenues		3,047,477		1,802,817		4,850,294		
EXPENDITURES:								
Personnel Services		41,777		-		41,777		
Materials and Services		1,825,927		-		1,825,927		
Capital Outlay		-		1,882,949		1,882,949		
Total Expenditures		1,867,704		1,882,949		3,750,653		
Excess (Deficiency) of Revenues								
Over Expenditures		1,179,773		(80,132)		1,099,641		
<b>OTHER FINANCING SOURCES (</b>	USES	<u>5):</u>						
Interfund Transfers In		-		1,129,503		1,129,503		
Interfund Transfers (Out)		(1,129,503)				(1,129,503)		
Total Other Financing								
Sources (Uses)		(1,129,503)		1,129,503				
Net Change in Fund Balances		50,270		1,049,371		1,099,641		
Fund Balances, July 1, 2019		-		-				
Fund Balances, June 30, 2020	\$	50,270	\$	1,049,371	\$	1,099,641		

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Fiscal Year Ended June 30, 2020

Net Changes in Fund Balances - Total Governmental Funds					
Amounts reported for governmental activities in the Statement of Activities are different b					
Governmental funds report capital outlay as expenditures. However, in the					
Statement of Activities, the cost of those assets are allocated over their					
estimated useful lives as depreciation expense.					
Expenditures for capitalized assets		1,850,628			
Less current year depreciation		(182,967)			
Some revenues are not collected for several months after the District's fiscal					
year end and are therefore not considered "available" revenues in the					
governmental funds and are reported as deferred inflow of resources.					
However, these funds are recorded as revenue in the Statement of Activities.					
The changes in amounts deferred are as follows:					
Federal Grants		434,391			
Change in Net Position of Governmental Activities	\$	3,201,693			

# BASIC FINANCIAL STATEMENTS

<u>Notes to the Basic</u> <u>Financial Statements</u>

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

The Umpqua Public Transportation District was organized under the provisions of Oregon Statutes pursuant to ORS Chapter 332 for the purpose of providing public transportation to Douglas County. The District is government by a separately elected seven-member Board of Directors who approve the administrative officials. As required by generally accepted accounting principles, all activities of the District have been included in the basic financial statements.

The basic financial statements of Umpqua Public Transportation District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The more significant of the District's accounting policies are described below.

#### Reporting Entity

In determining the financial reporting entity, the Umpqua Public Transportation District complies with Governmental Accounting Standards Board Statement 14 as amended, "The Financial Reporting Entity." The criteria for including organizations as component units within the District's reporting entity, include whether 1) the organization is legally separate (can sue and be sued in their own name); 2) the District holds the corporate powers of the organization; 3) the District appoints a voting majority of the organization's board; 4) the District is able to impose its will on the organization; 5) the organization has the potential to impose a financial benefit/burden on the District; and 6) there is fiscal dependency by the organization on the District. Based on the criteria, the Umpqua Public Transportation District has no component units.

#### Basis of Presentation

*Government-wide Statements:* The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the overall District with most of the interfund activities removed to minimize the double counting of internal activities. Governmental activities include programs supported primarily by taxes, state school support payments, grants and other intergovernmental revenues. The District has no business type activities that rely, to a significant extent, on fees and charges for support. The District also reports no fiduciary activities.

The statement of activities demonstrates the degree to which direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with a program of function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**:

#### Basis of Presentation (Cont.)

*Fund Financial Statements:* During the fiscal year, the District segregates transactions related to school district functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. The fund financial statements provide information about the District's funds.

The fund financial statements provide reports on the financial condition and results of operations for governmental activities. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

<u>General Fund</u> - The General Fund is the main operating fund of the District. All financial resources, except those required to be accounted for in another fund, are accounted for in the General Fund. All general revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General Fund expenditures are categorized by Administration, Transportation Operations, Debt Service, and Interfund Transfers.

<u>Capital Projects Fund</u> – This fund accounts for capital purchases for the District.

#### Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when transactions are recognized in the financial records and reported on the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or noncurrent) are included on the statement of net position and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized when the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or within sixty days after year end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt which are reported when due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**:

#### Measurement Focus/Basis of Accounting (Cont.)

The revenues susceptible to accrual are property taxes, charges for services, interest income and intergovernmental revenues. All other governmental fund revenues are recognized when received, as they are deemed immaterial. Deferred revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. In subsequent periods, when the revenue recognition is met or when the District has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### Budgeting

The District budgets all funds as required by state law. The District budgets for all funds on a modified accrual basis. The resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total expenditures are controlled by annual appropriations at the following organizational levels: instruction, support services, community services, facilities acquisition and construction, and other expenditures. Appropriations lapse as of the fiscal year-end. A detailed budget document is required that contains more detailed information for the above-mentioned expenditure categories.

Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriations resolution. A supplemental budget may require hearings before the public, publications in newspapers, and approval by the District Board of Directors. Original and supplemental budgets may be modified by the use of appropriations transfers between the levels of control. Such transfers require approval by the District Board of Directors.

#### Cash and Investments

For purposes of the statement of cash flows, cash and cash equivalents include cash on hand, checking, savings and money market accounts and any short-term, highly liquid investments with initial maturity dates of three months or less.

The District has adopted an investment policy requiring compliance with Oregon statutes, which authorizes the District to invest in obligations of the United States, the agencies and instrumentalities of the United States and the State of Oregon, and numerous other investment instruments.

The District's investments may consist of time certificates of deposit, banker's acceptances, commercial paper, U.S. Government Agency securities, and the State of Oregon Treasurer's Local Government Investment Pool (LGIP). The District's investments are reported at fair value at year-end. Changes in the fair value of investments are recorded as investment earnings. The LGIP is stated at cost, which approximates fair value. Fair value of the LGIP is the same as the District's value in the pool shares.

The Oregon State Treasury administers the LGIP. It is an open-ended, non-load diversified portfolio offered to any agency, political subdivision or public corporation of the State that by law is made the custodian of, or has control of, any fund. The LGIP is included in the Oregon Short Term Fund (OSTF) which was established by the State Treasurer. In seeking to best serve local governments of Oregon, the Oregon legislature established the Oregon Short-Term Fund Board. The purpose of the Board is to advise the Oregon State Treasury in the management and investment options of the LGIP.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**:

#### Receivables

Amounts due from individuals, organizations or other governmental units are recorded as receivables at year-end. These amounts include charges for services rendered, or for goods and material provided by the District. All receivables are expected to be collected. Accordingly, receivables are reported at the gross amount without an allowance for uncollect-ible accounts.

Receivables are also recognized for federal and intergovernmental grants. In the governmental fund financial statements, transportation revenue not collected within sixty days of the end of the fiscal year are reported as a deferred inflow or resources.

Intergovernmental grant reimbursement and entitlement amounts for which all eligibility requirements imposed by the provider have been met, but which were not received by the fiscal year end, are reported as accounts receivable.

#### Restricted Assets and Liabilities

Assets with use restricted to future bond payments and the related liability, are segregated in the statements of net position.

#### Capital Assets

The District has established a formal system of accounting for its capital assets. Purchased or constructed capital assets are reported at cost, or estimated cost when original cost is not available. Donated capital assets are valued at their estimated fair market value on the date received. Maintenance and repairs of capital assets are not capitalized, but rather are charged to expenditures in the governmental funds. The District does not possess any infrastructure. The capitalization threshold used by the District as recommended by the State of Oregon is \$5,000.

In the government-wide financial statements, all reported capital assets except for land and construction in progress are depreciated. Depreciation is computed using the straight-line method over the estimated useful lives as follows:

	Estimated
	Years of
Asset Class	<u>Useful Lives</u>
Buildings and Improvements	50-100
Machinery & Equipment	5-30

In the governmental fund financial statements, fixed assets are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Fixed assets are not capitalized, and related depreciation is not reported in the fund financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.):**

#### Compensated Absences and Accrued Liabilities:

The District has no provision for accumulated unpaid vacation, sick pay, and other employee benefits. A liability for accumulated sick pay does exist; however, it is not readily estimable. Each employee may accumulate sick leave and carry it over to the succeeding year. In a year when sick leave is used, the employee continues the regular salary during the absence to the extent of sick leave earned.

#### Deferred Inflows/Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the District has only one item that qualifies for reporting in this category, deferred pension contributions.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has only one type of item that qualifies for reporting in this category, deferred earnings on pension assets. In the governmental funds balance sheet, a different category of deferred inflow of resources, delinquent property tax revenue not available, is reported. Property taxes levied and considered receivable at the end of the fiscal year, but not collected within sixty days of the end of the fiscal year are reported in this category. These amounts are recognized as an inflow of resources (revenue) in the period that the amounts become available.

#### Long-Term Debt

All bonds, notes and capital leases payable are recognized in the government-wide financial statements as liabilities of the District. Amounts of the long-term debt due within the following fiscal year are included in the current liabilities section of the Statement of Net Position.

In the governmental fund financial statements, proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources. Principal and interest payments on long-term debt are recorded as debt service in the expenditure section of the statement and schedules. The District had no long-term debt as of June 30, 2020.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**:

#### Equity Classifications

#### Government-wide Statements

Equity is classified as net position, which represents the difference between assets, liabilities, and deferred accounts. Net position is displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowing that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantor, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### Governmental Fund Financial Statements

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- <u>Nonspendable</u>: This classification includes amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- <u>Restricted</u>: This classification includes fund balance amounts that are constrained for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

• <u>Committed</u>: This classification includes fund balance amounts that are constrained for specific purpose that are internally imposed by the government through resolution of the highest level of decision-making authority, the District Board, and does not lapse at year-end.

• <u>Assigned</u>: This classification includes fund balance amounts that are intended to be used for specific purposes that are neither restricted nor committed. This intent can be expressed by the District Board or through the District Board delegating this responsibility to selected staff members or through the budgetary process.

• <u>Unassigned</u>: This classification includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories, and negative fund balances of other governmental funds.

The District's policy is to use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of the constrained fund balances.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**:

#### Inter-Fund Transactions

Quasi-external transactions are accounted for as revenues or expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers in the fund financial statements. Non-recurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other inter-fund transfers between individual governmental funds have been eliminated.

#### Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amount of assets and liabilities as well as disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### Pensions

Beginning after June 30, 2020 the District provides retirement plan for employees through a defined contribution SEP IRA plan. No pension liabilities, deferred inflows or deferred outflows are reported as a result of this plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### CASH AND INVESTMENTS:

For discussion of deposit and investment policies and other related information, see Cash and Investments note in the Summary of Significant Accounting Principles.

The District follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by state statutes. These restrictions are summarized at Cash and Investments note in the Summary of Significant Accounting Principles.

Investments, including amounts held in pool cash and investments are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value. Fair value is determined at the quoted market prices, if available; otherwise, the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale. Investments in the State of Oregon Local Government Investment Pool (LGIP) are stated at fair value.

<u>Deposits</u> - All cash is deposited in compliance with Oregon statutes. The insurance and collateral requirements for deposits are established by banking regulations and Oregon law. FDIC insurance of \$250,000 applies to the deposits in each depository. ORS 295 governs the collateralization of Oregon public funds and provides the statutory requirements for the Oregon Public Funds Collateralization Program (PFCP). Where balances continually exceed \$250,000, ORS 295 requires the depositor to verify that deposit accounts are only maintained at financial institutions on the list of qualified depositories found on the state treasurer's website.

*Custodial Credit Risk for Deposits* - Custodial credit risk for deposits exists when, in the event of a depository failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk.

As of June 30, 2020, the reported amount of the District's deposits was \$1,531,401. The bank balance was \$1,709,790. The District held \$500 in petty cash, and had \$51,000 held in escrow at June 30, 2020 to be used for the purchase of real property. Of the bank balance, the entire amount was insured by the FDIC or covered by the collateral held in a multiple financial institutions collateral pool administered by the Oregon State Treasurer.

<u>Investments</u> - Oregon statutes authorize the District to invest in obligations of the U.S. Treasury and U.S. agencies, banker's acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Governmental Investment Pool. The District has no credit risk policy or investment policy that would further limit its investment choices.

*Credit Risk* - Credit risk exists when there is a possibility the issuer or other counterparty to an investment may be unable to fulfill its obligations. As of June 30, 2020, the District's had no investments.

*Concentration of Credit Risk* - An increased risk of loss occurs as more investments are acquired from one issuer. This results in a *concentration of credit risk*. The District places no limit on the amount that may be invested in any one issuer. The District had no investments throughout the fiscal year ending June 30, 2020.

#### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

#### June 30, 2020

#### CAPITAL ASSETS:

The following is a summary of capital asset activity for the fiscal year ended June 30, 2020:

<b>Governmental Activities</b>	Beginning Balances	Additions	Deletions	Ending Balances
Assets being depreciated:				
Land Improvement	-	32,755	-	32,755
Building and Building Improvement	-	15,056	-	15,056
Machinery and Equipment		1,802,817	_	1,802,817
Total Depreciable Assets	-	1,850,628	-	1,850,628
Less: Accumulated Depreciation				
Land Improvement	-	2,184	-	2,184
Building and Building Improvement	-	502	-	502
Machinery and Equipment		180,282	_	180,282
Total Accumulated Depreciation	-	182,967	-	182,967
Net Value of Capital Assets Being Depreciated		1,667,661		1,667,661
Total Governmental Activities Net Value of Capital Assets	\$ -	\$1,667,661	<u>\$ -</u>	\$ 1,667,661

### Depreciation expense was charged to the functions of governmental activities as follows:

Transportation	\$ 182,967
Total Depreciation Expense	\$ 182,967

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2020

#### **OTHER POST-EMPLOYMENT BENEFITS (OPEB):**

#### Plan Description

The District did not offer post-employment benefits for the 2019-20 fiscal year. Per Resolution 20-7, the District elected to adopt a SEP IRA as its Retirement Plan effective as of July 1, 2020 with the District to contribute at a rate of 10%.

#### **INTERFUND TRANSFERS:**

Interfund transfers for the year ended June 30, 2020 were as follows:

	Transfers	Transfers	
	Out	In	
General Fund	\$ 1,129,503	\$ -	
Capital Outlay Fund		1,129,503	
Total	\$ 1,129,503	\$ 1,129,503	

The transfers out of the General Fund to the Capital Outlay Fund represents the District's election to provide general fund support for capital expenditures.

#### COMMITMENTS:

The District entered into a Sales Agreement on November 6, 2019 to purchase real estate for \$585,000. Earnest money of \$50,000 was deposited in escrow. The purchase was subject to financing identified as grants and an infrastructure loan, and subject to a 60-day period to complete inspections and performing due diligence. The sales agreement indicated the expectation that the District take possession by December 1, 2019.

The same property was being leased by the District from the seller at the time of signing of this sales agreement.

Terms indicated that 50% of the earnest money was to be disbursed or released to the seller at the time of possession (December 1, 2019) as an "option fund." Closing was to be no later that June 1, 2020. An addendum to the sales agreement (addendum #6) signed August 24, 2020 moved the closing date to be not later than October 30, 2020 and required an increase in the earnest money held in escrow of \$25,000. It also indicated that the "option fund" \$25,000 be released to seller within 10 days of signing of the addendum. The remaining \$50,000 of earnest money remained in escrow. The sale was finalized on October 30, 2020 for the agreed price of \$585,000. A 15 year, full faith and credit loan for \$550,000 was obtained by the District at 3.226% annual interest to finance the purchase of the real estate.

The District also entered into a Sales Agreement on June 24, 2020 to purchase real estate for \$85,000. \$1,000 earnest money was placed in escrow. The purchase was completed July 21, 2020. The District paid cash to conclude this real estate acquisition.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### June 30, 2020

#### **SUBSEQUENT EVENTS:**

The District's completed the acquisition of the two properties to which it had made purchase commitments prior to June 30, 2020. The details related to those acquisitions is described in the Commitments and Contingencies Note.

#### **RELATED PARTY TRANSACTIONS:**

District Board member John Parker represented the District for the two real estate transactions that were initiated in the fiscal year ending June 30, 2020 and were both not completed until after June 30, 2020, as described in the Commitments and Contingencies Note. No commission was paid to Parker during the fiscal year ending June 30, 2020.

#### **CONTINGENT LIABILITIES:**

Amounts received or receivable from grantor agencies are subject to review and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amount, if any, to be immaterial. The District is not currently named as a defendant in any pending or threatened litigation.

#### <u>RISK</u>:

To reduce the risk of loss from liability, fire, theft, accident, medical costs, and error and omissions, the District maintains various commercial insurance policies.

The District came under the State Unemployment Act as of July 1, 1974. The District has elected to pay State Unemployment insurance to the State to pay for any claims paid to former employees. Any reimbursements are paid by the fund incurring the liability to the Employment Division of the State of Oregon. The estimated liability for unpaid claims is calculated as the present value of expected but unpaid claims based on historical experience and going concern assessments. The District's estimated liability for unpaid unemployment claims is immaterial. Therefore, no liability amount appears on the District's statement of net position or balance sheet.

There have been no significant reductions in coverage from the prior years and settlements have not exceeded insurance coverage in the past three years.

#### **OVER-EXPENDITURE OF APPROPRIATIONS:**

The District did not adopt an appropriations resolution for the fiscal year ended June 30, 2020. Accordingly, all expenditures were technically in excess of appropriations. The Board did adopt an appropriations resolution for the 2020-21 fiscal year.

# <u>REQUIRED</u> <u>SUPPLEMENTARY</u> <u>INFORMATION</u>

### Schedule of Revenues, Expenditures, and Changes In Fund Balance - Budget and Actual GENERAL FUND

#### For the Fiscal Year Ended June 30, 2020

			Actual	Variance with
			Amounts	Final Budget
	Budgeted	Amounts	(Budgetary	Over
	Original	Final	Basis)	(Under)
<u>REVENUES:</u>				i
Local Intergovernment Revenues	\$ 250,000	\$ 250,000	\$ 243,225	\$ (6,775)
State Grants	2,298,193	2,298,193	2,253,144	(45,049)
Federal Grants	927,780	927,780	526,483	(401,297)
Investment Revenue	-	-	330	330
Other Revenue			24,295	24,295
Total Revenues	3,475,973	3,475,973	3,047,477	(428,496)
EXPENDITURES:				
Personnel Services	-	-	41,777	41,777
Materials and Services	2,041,000	2,041,000	1,825,927	(215,073)
Contingency	300,000	300,000		(300,000)
Total Expenditures	2,341,000	2,341,000	1,867,704	(473,296)
Excess (Deficiency) of Revenues				
Over Expenditures	1,134,973	1,134,973	1,179,773	44,800
<b>OTHER FINANCING SOURCES / (USES):</b>				
Operating Transfer (Out)	(1,129,503)	(1,129,503)	(1,129,503)	
Total Other Financing Sources / (Uses)	(1,129,503)	(1,129,503)	(1,129,503)	
Net Change in Fund Balance	5,470	5,470	50,270	44,800
Fund Balance - July 1, 2019				
Fund Balance - June 30, 2020	\$ 5,470	\$ 5,470	\$ 50,270	\$ 44,800

### Schedule of Revenues, Expenditures, and Changes In Fund Balance - Budget and Actual CAPITAL OUTLAY FUND For the Fiscal Year Ended June 30, 2020

Variance Actual with Amounts Final Budget Over **Budgeted** Amounts (Budgetary Original Final Basis) (Under) **REVENUES:** Donations \$ \$ 1,802,817 \$ 1,802,817 \$ **Total Revenues** 1,802,817 1,802,817 **EXPENDITURES:** Capital Outlay 1,129,503 1,129,503 1,882,949 753,446 **Total Expenditures** 1,129,503 1,129,503 1,882,949 753,446 Excess (Deficiency) of Revenues **Over Expenditures** 1,049,371 (1,129,503)(1,129,503)(80,132) **Other Financing Sources / (Uses)** Operating Transfer In 1,129,503 1,129,503 1,129,503 **Total Other Financing Sources** 1,129,503 1,129,503 1,129,503 Net Change in Fund Balance 1,049,371 1,049,371 \_ Fund Balance - July 1, 2019 Fund Balance - June 30, 2020 \$ \$ 1,049,371 \$ 1,049,371 \$



# ACCOMPANYING INFORMATION



To the Governing Body of the Umpqua Public Transportation District Roseburg, Oregon

I have audited the basic financial statements of the Umpqua Public Transportation District as of and for the year ended June 30, 2020 and have issued my report thereon dated June 30, 2022. I conducted my audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the Umpqua Public Transportation District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion.

I performed procedures to the extent I considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with my testing nothing came to my attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, with the following exceptions:

- District could not provide resolution adopting the 2019-20 budget or resolution making appropriations for the 2019-20 fiscal year.
- Over-expenditure of appropriations as noted on page 24.

#### OAR 162-10-0230 Internal Control

In planning and performing my audit, I considered the District's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the District's internal control over financial reporting.

This report is intended solely for the information and use of the Board of Directors and management of Umpqua Public Transportation District and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

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Steve Tuchscherer, CPA Umpqua Valley Financial Roseburg, Oregon June 30, 2022

# **SINGLE AUDIT SECTION**



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors Umpqua Public Transportation District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Umpqua Public Transportation District, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Umpqua Public Transportation District's basic financial statements and have issued our report thereon dated June 30, 2022.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Umpqua Public Transportation District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Umpqua Public Transportation District's internal control. Accordingly, we do not express an opinion on the effectiveness of Umpqua Public Transportation District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2020-2 2020-3, 2020-4, 2020-5, 2020-6, 2020-8, to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompany schedule of findings and questioned costs as items 2020-1, to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Umpqua Public Transportation District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, We do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as items 2020-2, 2020-3, and 2020-8.

#### **Umpqua Public Transportation District's Response to Findings**

Umpqua Public Transportation District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Umpqua Public Transportation District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the organization's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Steve Tuchscherer, CPA Umpqua Valley Financial, LLC Roseburg, Oregon June 30, 2022



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Directors Umpqua Public Transportation District

#### **Report on Compliance for Each Major Federal Program**

We have audited Umpqua Public Transportation District's compliance with the types of compliance requirements described in the OMB *Circular Compliance Supplement* that could have a direct and material effect on each of Umpqua Public Transportation District's major federal programs for the year ended June 30, 2020. Umpqua Public Transportation District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Umpqua Public Transportation District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Umpqua Public Transportation District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our qualified and unmodified opinions on compliance for major federal programs. However, our audit does not provide a legal determination of Umpqua Public Transportation District's compliance.

#### Basis for Qualified Opinion on Transit Services Program Cluster

As described in the accompanying schedule of findings and questioned costs, Umpqua Public Transportation District did not comply with requirements regarding 20.509 Formula Grants for Rural Areas and Tribal Transit Program, 20.513 Enhanced Mobility of Seniors and Individuals with Disabilities. And 20.509 CARES Operating Assistance as described in finding numbers 2020-2, 2020-3, 2020-4, 2020-5, 2020-8 and 2020-9 for Accounting for Grants, Schedule of Expenditures of Federal Awards, and Fiscal Management. Compliance with such requirements is necessary, in our opinion, for the Umpqua Public Transportation District to comply with the requirements applicable to that program.

#### **Qualified Opinion on Transit Services Program Cluster**

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, Umpqua Public Transportation District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Transit Services Program for the year ended June 30, 2020.

#### **Other Matters**

Umpqua Public Transportation District's response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Umpqua Public Transportation District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control over Compliance**

The management of Umpqua Public Transportation District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered Umpqua Public Transportation District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Umpqua Public Transportation District's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2020-2, 2020-3, 2020-4, 2020-5, 2020-6, 2020-8, 2020-9, and 2020-10 to be material weaknesses.

A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2020-1, and 2020-7 to be significant deficiencies.

Umpqua Public Transportation District's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Umpqua Public Transportation District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

DIAC

Steve Tuchscherer, CPA Umpqua Valley Financial, LLC Roseburg, Oregon June 30, 2022

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### For the Fiscal Year Ended June 30, 2020

				For the	Fiscal Year Ende	d June 30,	2020							
Federal Grantor/Pass Through Grantor	Federal Awarding Agency	AL Three- Digit	Additional Award		Federal Cluster	Grant Agreement	Federal Assistance Listing		General Ledger Identifier	Original Program or	(Recivable)/ Deferred Revenue" End of PY	Federal Money Received FY	Total Federal Expenditures	(Recivable)/ Deferred Revenue"
Program Title	Prefix	Extension	Identification	Federal Program Name	Name	Number	Number	Grant Period	Number or Fund	Grant Amount	June 30, 2019	2019-2020	FY2019-2020	June 30, 2020
U.S. Department of Transportation H	ederal Tr	ansit Admi	nis tration											
Passed through State of Oregon Rail	and Public	Transit Di	vision											
Rail and Public Transit Division Oregon Department of Transportation	20	509	Project Admin	Formula Grants for Rural Areas and Tribal Transit Program	Transit Services program Cluster	33420	20.509 (5311)	July 1, 2019 - June 30, 2021	1-2-520	\$ 196,554	s -	\$ 21,877	\$ 71,015	\$ 49,138
Rail and Public Transit Division Oregon Department of Transportation	20	509	Operating Sliding Scale	Formula Grants for Rural Areas and Tribal Transit Program	Transit Services program Cluster	33420	20.509 (5311)	July 1, 2019 - June 30, 2021	1-2-520	598.651		74,831	201,415	126,584
Rail and Public Transportation Department of Transportation	20	509	Preventive Maintenance	Formula Grants for Rural Areas and Tribal Transit Program	Transit Services	33420	20.509 (5311)	July 1, 2019 - June 30, 2021	1-2-520	179,460		42,877	97,458	54,581
Rail and Public Transit Division Oregon Department of Transportation	20	513	Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	\$ 163,964	s -		\$ 74,081	\$ 74,081
Rail and Public Transit Division Oregon Department of Transportation	20	513	Mobility Management	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	\$ 15,279	\$ -			s -
Rail and Public Transit Division Oregon Department of Transportation	20	513	Mercy Medical Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	99,600	-		48,521	48,521
Rail and Public Transit Division Oregon Department of Transportation	20	513	North Douglas Betterment Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	18,003	-		11,290	11,290
Rail and Public Transit Division Oregon Department of Transportation	20	513	City of Reedsport Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	\$ 65,331	s -		\$ 22,171	\$ 22,758
Rail and Public Transit Division Oregon Department of Transportation	20	513	Sunrise Enterprises Inc Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	24,615	-		11,417	11,417
Rail and Public Transit Division Oregon Department of Transportation	20	513	City of Sutherlin Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	47,263	-		13,985	13,985
Rail and Public Transit Division Oregon Department of Transportation	20	513	Umpqua Homes Inc Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	125,941	-		52,876	52,876
Rail and Public Transit Division Oregon Department of Transportation	20	513	Umpqua Valley Disability Network Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	208,045	-		107,488	107,488
Rail and Public Transit Division Oregon Department of Transportation	20	513	City of Winston Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	19,073	-		8,034	8,034
Rail and Public Transit Division Oregon Department of Transportation	20	513	United Community Action Network Contracted Services	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33573	20.513 (5310)	July 1, 2019 - June 30, 2021	1-2-520	93,880	-		93,880	93,880
Rail and Public Transit Division Oregon Department of Transportation	20	513	Furniture & Graphics	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33655	20.513 (5310)	July 1, 2019 - June 30, 2020	5-00-700	17,551	-	17,551	17,551	-
Rail and Public Transit Division Oregon Department of Transportation	20	513	Furniture & Graphics	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33655	20.513 (5310)	July 1, 2019 - June 30, 2020	5-00-700	2,423	-	2,423	2,423	-
Rail and Public Transit Division Oregon Department of Transportation	20	513	Furniture & Graphics	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33655	20.513 (5310)	July 1, 2019 - June 30, 2020	5-00-700	695	-	695	695	-
Rail and Public Transit Division Oregon Department of Transportation Rail and Public Transit Division Oregon	20	513	Miscellaneous	Enhanced Mobility of Seniors and Individuals with Disabilitys Enhanced Mobility of Seniors and	Transit Services program Cluster Transit Services	33655	20.513 (5310) 20.513	July 1, 2019 - June 30, 2020 July 1, 2019 -	5-00-700	1,009		1,009	1,009	-
Department of Transportation	20	513	Project Admin	Individuals with Disabilitys	program Cluster	33655	(5310)	June 30, 2020		2,500	-	-		-
Rail and Public Transit Division Oregon Department of Transportation	20	513	Mobility Management	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33655	20.513 (5310)	July 1, 2019 - June 30, 2020		29,178	-	-		-
Rail and Public Transit Division Oregon Department of Transportation	20	513	Passenger Shelters	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33655	20.513 (5310)	July 1, 2019 - June 30, 2020		1,870	-	-		-
Rail and Public Transit Division Oregon Department of Transportation	20	513	Passenger Shelters	Enhanced Mobility of Seniors and Individuals with Disabilitys	Transit Services program Cluster	33655	20.513 (5310)	July 1, 2019 - June 30, 2020		12,772	-	-		-
Total Passed Through Rail and Publi	ic Transit	Division O	regon Department of Trans	sportation		1		r	1	1,923,657	-	161,263	835,309	674,633
CARES Grants Passed Through Stat	te of Oreg	on Rail and	Public Transit Division:											
Rail and Public Transit Division Oregon De	20	509	CARES 5311 Operating Assistance	Formula Grants for Rural Areas and Tribal Transit Program	Transit Services program Cluster	34196	20.509 (5311)	May 1, 2020 - June 30, 2021	1-2-520	487,333	-		291,699	124,979
Total U.S. Department of Treasury										487,333	-	-	291,699	124,979
TOTAL 2019-2020										\$ 2,410,990	\$ -	\$ 161,263	\$ 1,127, <u>0</u> 08	\$ 799,612

# **UMPQUA PUBLIC TRANSPORTATION DISTRICT** Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2020

# NOTE 1 – BASIS OF PRESENTATION

The accompanying schedule of federal awards (the "Schedule") includes the federal award activity of Umpqua Public Transportation District under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Umpqua Public Transportation District, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Umpqua Public Transportation District.

# NOTE 2 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

# NOTE 3 – <u>INDIRECT COSTS RATE</u>

Umpqua Public Transportation District has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance. The district did not charge indirect costs to federal grants.

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

Financial Statements								
Type of auditor's report issued in accordance with GAAP (unmodified, qualified, adverse, or disclaimer):								
Internal Control over financ	ial reporting:							
Material Weaknesses identified?								
Significant deficiencies identified?								
Non-compliance material to financial statements noted?								
Federal Awards								
Internal Control over major	federal programs:	1						
Material Weaknesses identified?								
Significant deficiencies identified?								
Type of auditor's report issued on compliance for major programs (unmodified, qualified, adverse, or disclaimer):								
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?								
Identification of major pr	ograms:							
Assistance Listing (CFDA) Number(s)	Name of Federal Program of Cluster							
20.509	Formula Grants for Rural Areas and Tribal Transit Program (	(5311)						
20.513	Enhanced Mobility of Seniors and Individuals with Disabiliti	es (5310)						
20.509	CARES Operating Assistance (5311)	1						
Dollar threshold used to distin	guish between type A and type B programs:	\$ 750,000						
Auditee qualified as low-risk auditee?								

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

# Section II—Financial Statements Findings

This part of the Schedule of Findings and Questioned Costs presents audit findings classified as material weaknesses, significant deficiencies and material noncompliance that are related to the financial statements and are required to be reported in accordance with *Government Auditing Standards*.

Each finding has one of the following designations:

**Material Weakness** – A deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that material misstatement of the district's financial statements will not be prevented, or detected and corrected on a timely basis.

**Significant Deficiency** – A deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

**Material Noncompliance** – Matters coming to the auditor's attention relating to the district's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of the financial statement amounts.

# <u>Finding 2020-1 - Source Documentation, Strengthen Controls over Financial Reporting (Significant Deficiency)</u>

**Criteria:** Management is responsible for establishing and maintaining effective internal control over financial reporting. Internal controls should allow management or employees in the normal course of performing their assigned functions to prevent or detect material misstatements in the financial reporting of all district funds.

**Condition:** District prepared drawdown calculations according to an internal reconciliation spreadsheet tool outside of the General Ledger rather than utilizing proper General Ledger expenditure and supporting backup information. Therefore, there were discrepancies between expenditures and their corresponding drawdowns.

**Cause:** General ledger recording, or reconciling procedures were not enforced or completed. Dependable general ledger data was not available.

**Effect or Potential Effect:** The lack of effective internal control activities over financial reporting could allow for inadvertent errors, such as calculation errors, payments for unauthorized purposes, and result in improper financial reporting.

# Questioned Cost: No

**Context:** During our testing of expenditures, we found that 2 out of 10 Federal drawdown reimbursement requests selected for testing did not reconcile to their corresponding expenditures.

# Repeat of a Prior-Year Finding: No

**Recommendation:** The District should establish a more detailed process for the review and approval of GAAP package Reporting, and grant progress reporting. As part of this process, the individual underlying and supporting worksheets and calculations should be subject to independent challenge, review and approval at a sufficiently detailed level whereas calculation and other errors are prevented and detected in a timely manner.

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**District's Response:** The District has relied on a consultant accounting professional for recording activity in the general ledger. General ledger activity was not available timely, or in sufficient quality such that the General Manager could rely upon the general ledger to gather information for reporting to grantors. Consequently, the General Manager developed and relied upon their own spreadsheet records for grant reimbursement requests.

**Corrective Action Plan:** The District will hire a Finance Manager to oversee the day-to-day financial operations of the District. This will allow the activities of the district to be recorded and managed on a timely basis.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

#### <u>Finding 2020-2 – Schedule of Expenditures of Federal Awards, Strengthen Controls Over the Federal Grant</u> <u>Activity Schedule (Material Weakness)</u>

**Criteria:** The Internal Control – Integrated Framework, published by the Committee of Sponsoring Organizations of the Treadway Commission (COSO) and the U.S. Government Accountability Office Standards for Internal Control in the Federal Government specify that a satisfactory control environment is only effective when there are adequate control activities in place. Effective control activities dictate that a review is performed to verify the accuracy and completeness of financial information reported. The Federal Grant Activity Schedule captures amounts that must be accurate and complete in order to ensure the accuracy of the financial and federal information reported on such schedule to verify the accuracy and completeness of financial information reported.

**Condition**: During the Single Audit for Umpqua Public Transportation District for year ended June 30, 2020, we became aware of the ineffective processes and/or procedures relating to internal controls over financial reporting. The SEFA presented for audit included several significant unreconciled differences between the SEFA and the General Ledger. The districts attempt to complete the reconciliation continued for months after fiscal year end, and the errors required adjustments to the Schedule of Expenditures of Federal Awards. Lack of adequate controls over the Schedule of Expenditures of Federal Awards resulted in the following:

Expenditures were accrued in the general ledger, but not reported on the Schedule of Expenditures of Federal Awards in the amount of \$175,538

**Cause**: Umpqua Public Transportation District does not have effective internal control over the preparation of the Schedule of Expenditures of Federal Awards. The district did not reconcile the expenditures reported on the Schedule of Expenditures of Federal Awards with the amounts reported on the district's general ledger.

**Effect or Potential Effect:** Without proper internal control over financial reporting, erroneous financial statements and corresponding schedules could be compiled, resulting in a misrepresentation of the financial standing of Umpqua Public Transportation District. Failure to properly ensure the Catalog of Federal domestic Assistance (CFDA) numbers and amounts are correct on the Federal Grant Activity Schedule could result in reporting errors on the district's Single Audit Report to the Federal Audit Clearinghouse.

#### Questioned Cost: No

**Context:** The SEFA presented for audit did not reconcile to the general ledger for Federal Awards, as it did not include all accruals from the general ledger. Expenditures on the general ledger, but not on the SEFA, understated the expenditures of Federal Awards on the SEFA by \$175,538.

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

#### Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that the district establish policies and procedures to ensure that all Federal awards are identified and reported accurately on the SEFA. Internal controls should be designed to prevent, detect, or correct errors in a timely manner by performing periodic reconciliations of the SEFA information to the general ledger throughout the fiscal year. The district should provide appropriate training to staff who are assigned to prepare and review the SEFA.

**District's Response:** The District concurs with the recommendation. The district is hiring a Finance Manager to develop policies and procedures for all grants, including Federal, State, and County. Grant expenditures and reimbursement will be recorded in the general ledger on a timely basis. A proper cutoff of expenditures and revenues will be made at year end, ensuring accurate recording of accrued expenditures, and accrued revenues from grants. These procedures will also include reconciliation of the amounts reported on the SEFA with the District's trial balance.

**Corrective Action Plan:** The District will hire a Finance Manager to oversee the day-to-day financial operations of the district. This will allow the activities of the district to be recorded and managed on a timely basis. The duties of the Finance Manager will include overseeing the proper creation and reconciliation of the SEFA on a timely basis.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

#### <u>Finding 2020-3 – Accounting for Grants, Strengthen Controls Over Financial Reporting (Material Weakness)</u>

**Criteria:** Management is responsible for establishing and maintaining effective internal control over financial reporting. Internal controls should allow management or employees in the normal course of performing their assigned functions to prevent or detect material misstatements in the financial reporting of all district funds.

**Condition:** During our audit, we found errors in expenditure-driven grants where receivables and revenue/unavailable revenue were misstated. A grant reimbursement request for expenditures was made but was not recorded in the general ledger revenue or receivables at year end. This financial reporting omission caused receivables and revenue/unavailable revenue to be misstated. A grant reimbursement request for expenditures was made but was not recorded in the general ledger revenue or receivables at year end in the amount of \$109,999.

**Cause:** The District does not have appropriate procedures in place to ensure that receivables and revenue/unavailable revenue are properly recorded in the general ledger. Grant receivables and revenue/unavailable revenue were not tracked and reconciled to the general ledger.

**Effect or Potential Effect:** Without proper internal control structures over financial reporting, erroneous financial statements and corresponding schedules could be compiled, resulting in a misrepresentation of the financial standing of financial standing of Umpqua Public Transportation District.

Context: At FY 2019-2020 year end, the District had unrecorded revenues from grants of \$109,999.

#### Repeat of a Prior-Year Finding: No

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**Recommendation:** We recommend that the district establish policies and procedures to ensure that grant activity is recorded in the general ledger timely and accurately. Internal controls should also be designed to prevent, detect, or correct errors in a timely manner.

**District's Response:** The District concurs with the recommendation. The district is hiring a Finance Manager to develop policies and procedures for all grants, including Federal, State, and County. Grant expenditures and reimbursement will be recorded in the general ledger on a timely basis. A proper cutoff of expenditures and revenues will be made at year end, ensuring accurate recording of accrued expenditures, and accrued revenues from grants.

**Corrective Action Plan:** The District will hire a Finance Manager to oversee the day-to-day financial operations of the district. This will allow the activities of the district to be recorded and managed on a timely basis.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

# <u>Finding 2020-4 – Fiscal Management System, Ensure Compliance with Federal Regulations Over Accounting Systems (Material Weakness)</u>

**Criteria:** Management is responsible for establishing and maintaining effective internal control over financial reporting. Internal controls should allow management or employees in the normal course of performing their assigned functions to prevent or detect material misstatements in the financial reporting of all district funds.

The Internal Control – Integrated Framework, published by the Committee of Sponsoring Organizations of the Treadway Commission (COSO) and the U.S. Government Accountability Office Standards for Internal Control in the Federal Government specify that a satisfactory control environment is only effective when there are adequate control activities in place. Effective control activities dictate that a review is performed to verify the accuracy and completeness of financial information reported. The Federal Grant Activity Schedule captures amounts that must be accurate and complete in order to ensure the accuracy of the financial and federal information reported on such schedule to verify the accuracy and completeness of financial information reported.

CFR Part 200.302.b Auditee Responsibilities includes the requirement that the financial management system of each non-Federal entity provide the following. Identification, in its accounts, of all Federal awards received and expended and the Federal programs under which they were received. Accurate, current, and complete disclosure of the financial results of each Federal award or program.

**Condition:** During the audit of Umpqua Public Transportation District for Fiscal Year 2019-2020, the district was unable to provide auditor with Separate and Identifiable General Ledger reports that showed a clear division between Federal State and Local expenditures and revenues. Grant revenues for all state and federal grants were reported in one account. Expenditures were not separated for Federal grant expenditures. In addition, entries were not prepared or recorded on a timely basis, very large accruals were made at year end without sufficient detail or designation to properly reconcile the grants. This deficiency was instrumental in causing the general ledger to be inadequate for financial and Federal Award Reporting.

**Cause:** The District relied on a contracted professional for structuring and recording activities in their general ledger. The contracted professional did not have training or experience to properly construct the general ledger to meet Federal award reporting purposes. District management did not have sufficient training or monitoring policies to recognize and correct the deficiency.

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**Effect or Potential Effect:** Failure to record transactions timely into the general ledger for Umpqua Public Transportation District, and lack of proper accounting structure separating revenues and expenditures into each Federal and State or Local grant may result in transactions not being properly included in the district's financial statements. The potential for incorrect financial reporting, and untimely results, with the inability to rely on the general ledger for correct and timely information, may also cause misstatement of financial statements, and inappropriate reporting of federal awards.

#### Questioned Cost: No

**Context:** The general ledger did not separate revenues or expenditures by Federal, State or local grants and awards. Information for reporting required manual tabulating of individual activity postings. During FY 2019-2020 yearend, 45% of the organization total operating expenditures for the fiscal year were outstanding one very large yearend accrual. This led to errors in reporting expenditures for Federal Awards. General ledger expenditures included \$175,538 not reported on the SEFA, which was also recorded and reimbursed in FY 2021. This issue also contributed to an under-recording of revenues from Federal grants of \$109,999 in FY 2020.

# Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that Umpqua Public Transportation District improve their general ledger structure to meet the requirement for separate accounts for Federal awards for program revenues and program expenditures. We also recommend that the district establish policies and procedures to ensure that all program revenues and expenditures are reported in the correct fiscal year. In addition, we recommend that the district establish a training program and policies and procedures for staff and management to receive appropriate training for administering and recording Federal Grant revenues and expenditures.

**District's Response:** The District concurs with the recommendation. General ledger accounts separating Federal, State, and Local revenues and related expenditures will be designed and implemented.

**Corrective Action Plan:** The District will hire a Finance Manager to oversee the day-to-day financial operations of the district. The Finance Manager will ensure that General ledger accounts separating Federal, State, and Local revenues and related expenditures will be designed and implemented. This will allow the activities of the district to be recorded in a manner that allows for reporting in compliance with federal requirements.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

#### <u>Finding 2020-5 – Fiscal Management Personnel Skills, Knowledge and Experience, Strengthen Controls</u> <u>Over Financial Reporting</u> (Material weakness)

**Criteria:** Management is responsible for establishing and maintaining effective internal control over financial reporting. Internal controls should allow management or employees in the normal course of performing their assigned functions to prevent or detect material misstatements in the financial reporting of all district funds.

Employees and contracted professionals tasked with recording and monitoring the financial activities of the district were not properly trained or experienced to perform such tasks. Management was not sufficiently trained to recognize or address such deficiencies.

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**Condition**: During our audit, we found that the General Manager was relying upon a consultant financial professional who did not sufficiently structure the general ledger to properly record or account for Federal Grants. In addition, entries were not prepared or recorded on a timely basis. This deficiency was instrumental and causing the general ledger to be inadequate for Federal Reporting.

**Cause:** The current policies and procedures do not provide for sufficient detailed level of supervisory review and approval of the underlying and supporting information used in the financial statement reporting and key entries. District did not have staff or management sufficiently trained to recognize that the accounting was not properly or timely completed. Grant receivables and revenue/unavailable revenue were not tracked and reconciled to the general ledger.

**Effect or Potential Effect:** Potential for incorrect financial reporting, and untimely results, with the inability to rely on the general ledger for correct and timely information.

#### Questioned Cost: No

**Context:** As a result of inadequate skills, knowledge, and experience in managing the accounting for the program activities, errors occurred in the recording of Federal awards in the general ledger. Due to recording errors, and insufficient skills, knowledge, and experience at monitoring of the recording activities, requirements for reporting were unmet by the staff and Management of Umpqua Public Transit District.

#### Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that Umpqua Public Transit District hire staff who have the skills, knowledge and experience to record and manage the overall financial activities for the district, especially regarding Federally funded programs. In addition, we recommend that the district establish training programs and continuing education policies and procedures for staff and management. Training and education efforts should focus on compliance requirements of Federal awards.

**District's Response:** The District concurs with the recommendation. Compliance requirements for federal awards were not understood by staff, and contracted professional hired by the district. Training programs are needed.

**Corrective Action Plan:** The District will hire a Finance Manager that has the skills, knowledge and experience to design and monitor financial operations and controls of the district. This will allow the activities of the district to be recorded and managed in accordance with federal compliance requirements.

#### Planned Implementation Date: January 2021

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

### As of June 30, 2020

#### <u>Finding 2020-6 – Control Procedures, Controls Should be Strengthened to Ensure Proper Review Processes</u> <u>for Financial Reporting (Significant Weakness)</u>

**Criteria**: The Internal Control – Integrated Framework, published by the Committee of Sponsoring Organizations of the Treadway Commission (COSO) and the U.S. Government Accountability Office Standards for Internal Control in the Federal Government specify that a satisfactory control environment is only effective when there are adequate control activities in place. This includes, but is not limited to, the review process of transactions, proper support of transactions, proper documentation and support of methodologies used in accounting practices, proper support of information, and communication within the district, and a commitment to competence by management.

Umpqua Public Transit District does not have properly designed, implemented and effective policies, procedures, processes, and controls surrounding its financial reporting process to ensure that all **non-standard adjustments** are adequately researched, supported, and reviewed prior to their recording in the general ledger

**Condition:** During our audit, we found errors in expenditure-driven grants where receivables and revenue/unavailable revenue were misstated. A grant reimbursement request for expenditures was met, but was not recorded in the general ledger revenue or receivables. In addition, the district has no internal control procedures for performing or monitoring accrual adjustments.

**Cause:** The District did not have properly designed, implemented or effective policies, procedures, processes, or controls around the financial reporting process. Grant receivables and revenue/unavailable revenue were not tracked and reconciled to the general ledger.

Effect or Potential Effect: Misstatement of grant receivables and revenue/unavailable revenue.

#### Questioned Cost: No

**Context:** Errors in the recording of journal entries for accruals related to Federal awards resulted in material misstatements.

#### **Repeat of a Prior-Year Finding**: No

**Recommendation:** We recommend that the district evaluate internal control procedures over the review and approval of transactions. Additionally, we recommend existing staff obtain the needed training to be able to accurately report, review and reconcile financial information. Internal controls should also be designed to prevent or detect and correct journal entry errors in a timely manner.

**District's Response:** We acknowledge that there are no policies or procedures for journal entries, and that they are important for accurate financial reporting.

**Corrective Action Plan:** The District will hire a Finance Manager that has the skills, knowledge, and experience to design and monitor internal control policies and procedures for adjusting entries.

#### Planned Implementation Date: January 2021

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

#### <u>Finding 2020-8 – Fiscal Management Controls Should be Strengthened to Ensure Proper Review Processes</u> for Financial Reporting (Significant Weakness)

**Criteria:** CFR Part 200.303 Internal controls, requires that the non-Federal entity must establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Umpqua Public Transit District does not have properly designed, implemented, or effective policies, procedures, processes and controls surrounding its financial reporting process to completely support beginning balance and year-end close-out related activity in its general ledger.

**Condition:** During our audit, we found that significant accruals were entered into the general ledger at year end 06/30/2020 for both grant expenditures and grant revenues. These accruals created corresponding Accounts Receivables and Accounts Payables at year end to carry balances into FY 2021. Upon further review, it was found by tracking these revenues and expenditures into the FY 2021 general ledger, the district did not apply the payments or receipts against these balance sheet accounts. Accordingly, invoices that had been recorded as expenditures and Accounts Payables in FY 2020 yet paid in FY 2021 were recorded as expenditures again in FY 2021, and grant revenues recorded as revenues and Accounts Receivables in FY 2020, yet received in FY 2021, were recorded as revenues again in FY 2021.

**Cause:** The District does not have appropriate procedures in place to ensure that receivables and revenue/unavailable revenue are properly recorded in the general ledger. General ledger assets and liabilities are not reconciled. Grant receivables and revenue/unavailable revenue were not tracked and reconciled to the general ledger.

Effect or Potential Effect: Misstatement by duplication of grant receivables and revenue/unavailable revenue, and misstatement of grant expenditures and accounts payable.

# Questioned Cost: No

**Context:** Revenues for Federal awards and Expenditures for Federal awards are over-reported in FY 2021 requiring auditor adjustments to correct the misstatement.

# Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that the district establish policies and procedures to ensure that grant activity is recorded in the general ledger timely and accurately. Internal controls should also be designed to prevent, detect, or correct errors in a timely manner. We also recommend additional training for Umpqua Public Transportation District staff and Management in end of year processes and recording of revenues and expenditures.

**District's Response:** We acknowledge that there are no policies or procedures for reversing accruals, or reconciling balance sheet accounts. We acknowledge that they are important for accurate financial reporting.

**Corrective Action Plan:** The District will hire a Finance Manager that has the skills, knowledge, and experience to design and monitor internal control policies and procedures for reversing accruals and reconciling balance sheet accounts.

#### Planned Implementation Date: January 2021

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

# Section III—Findings and Questioned Costs for Federal Awards.

This part of the Schedule of Findings and Questioned Costs presents audit findings required to be reported by *OMB* uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards 2 CFR 200.

Each finding has one of the following designations:

**Material Weakness** – A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material non-compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis.

**Significant Deficiency** – A *significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

**Material Noncompliance** – Conditions representing noncompliance with the provisions of laws, regulations, contracts or grant agreements, that in the auditor's judgment have a direct and material effect on a major federal program.

**Immaterial Noncompliance** – Conditions representing noncompliance with the provisions of laws, regulations, contracts or grant agreements, that do not have a direct and material effect on a major federal program.

#### Finding 2020-1 - Source Documentation (Significant Deficiency)

CFDA Title and Number: 20.513 (5310) Enhanced Mobility of Seniors and Individuals with Disabilities. Grant Agreement 33573 (City of Reedsport). Name of Federal Agency: Transit Services Program Cluster Internal Control over Compliance: Cash Management

CFDA Title and Number: 20.509 (5311) CARES 5311 Operating Assistance. Formula Grants for Rural Areas and Tribal Transit Program. Grant Agreement 34196. Name of Federal Agency: Transit Services Program Cluster Internal Control over Compliance: Cash Management

**Criteria:** 2 CFR Part 200.302(b)(1) The financial management system of each non-federal entity must provide for the following: Identification, in its accounts, of all Federal awards received and expended and the Federal programs under which they were received. 200.302(b)(2) Accurate, current, and complete disclosure of the financial results of each Federal award or program in accordance with the reporting requirements set forth in 200.328 and 200.329.

**Condition:** The District prepared drawdown calculations according to an internal reconciliation spreadsheet tool outside of the General Ledger rather than utilizing proper General Ledger expenditure and supporting backup information. Therefore, there were discrepancies between expenditures and their corresponding drawdowns.

Cause: General ledger reconciling procedures were not enforced or completed.

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

Effect or Potential Effect: Activities or costs that are allowed or allowable could potentially be overpaid or underpaid.

#### Questioned Cost: No

**Context:** During our testing of expenditures, we found that 2 out of 10 Federal drawdown reimbursement requests selected for testing did not reconcile to their corresponding expenditures.

# Repeat of a Prior-Year Finding: No

**Recommendation:** The District should establish policies and procedures to ensure that each drawdown is reconciled with supporting expenditure documents and general ledger postings prior to reimbursement being requested.

**District's Response:** The District has relied on a consultant accounting professional for recording activity in the general ledger. General ledger activity was not available timely, or in sufficient quality such that the General Manager could rely upon the general ledger to gather information for reporting to grantors. Consequently, the General Manager developed and relied upon their own spreadsheet records for grant reimbursement requests.

**Corrective Action Plan:** The District will hire a Finance Manager to oversee the day-to-day financial operations of the District. This will allow the activities of the district to be recorded and managed on a timely basis.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

# Finding 2020-2 – Schedule of Expenditures of Federal Awards (Material Weakness)

# CFDA Title and Number 20.509 (5311) Formula Grants for Rural Areas and Tribal Transit Program. Grant Agreement 33420.

Name of Federal Agency: Transit Services Program Cluster

**Compliance/Internal Control over Compliance: Auditee Responsibilities** 

CDA Title and Number 20.513 (5310) Enhanced Mobility of Seniors and Individuals with Disabilities. Grant Agreement 33573.

Name of Federal Agency: Transit Services Program Cluster

Compliance/Internal Control over Compliance: Auditee Responsibilities

CFDA Title and Number 20.513 (5310) Enhanced Mobility of Seniors and Individuals with Disabilities. Grant Agreement 33655.

Name of Federal Agency: Transit Services Program Cluster

Compliance/Internal Control over Compliance: Auditee Responsibilities

CFDA Title and Number: 20.509 (5311) CARES 5311 Operating Assistance. Formula Grants for Rural Areas and Tribal Transit Program. Grant Agreement 34196 Name of Federal Agency: Transit Services Program Cluster Compliance/Internal Control over Compliance: Auditee Responsibilities

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**Criteria:** CFR Part 200.508, CFR Part 200.510, Auditee Responsibilities state that the auditee must prepare the Schedule of Expenditures of Federal Awards, which must list individual Federal awards by Federal Agency, including the total Federal awards expended, name of the pass-through entity, CFDA number, and total amount provided to subrecipients. The information contained in the Schedule of Expenditures of Federal Awards should be derived from and relate directly to the underlying accounting and other records used to prepare the financial statements.

**Condition**: The SEFA presented for audit included several significant unreconciled differences between the SEFA and the General Ledger. The districts attempt to complete the reconciliation continued for months after fiscal year end, and the errors required adjustments to the SEFA. Ultimately, a 20.509 (5311) CARES grant expenditure which had been accrued in the general ledger expenditures in the amount of \$175,538 for FY 2020, was not included in the 2020 SEFA.

**Cause**: Umpqua Public Transportation District does not have effective internal control over the preparation of the Schedule of Expenditures of Federal Awards. The district did not reconcile the expenditures reported on the Schedule of Expenditures of Federal Awards with the amounts reported on the district's general ledger.

**Effect or Potential Effect:** Potential understatement or overstatement of expenditures could exist in the Schedule of Expenditures of Federal Awards and not be detected and corrected. Because the SEFA was completed incorrectly, and not reconciled to the general ledger, the financial statements were materially misstated prior to auditors' adjustments.

#### Questioned Cost: No

**Context:** The SEFA presented for audit did not reconcile to the general ledger for Federal Awards, as it did not include all accruals from the general ledger. Expenditures on the general ledger, but not on the SEFA, understated the expenditures of Federal Awards on the SEFA by \$175,538.

# Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that the district establish policies and procedures to ensure that all Federal awards are identified and reported accurately on the SEFA. Internal controls should be designed to prevent, detect, or correct errors in a timely manner by performing periodic reconciliations of the SEFA information to the general ledger throughout the fiscal year. The district should provide appropriate training to staff who are assigned to prepare and review the SEFA.

**District's Response:** The District concurs with the recommendation. The district is hiring a Finance Manager to develop policies and procedures for all grants, including Federal, State, and County. Grant expenditures and reimbursement will be recorded in the general ledger on a timely basis. A proper cutoff of expenditures and revenues will be made at year end, ensuring accurate recording of accrued expenditures, and accrued revenues from grants. These procedures will also include reconciliation of the amounts reported on the SEFA with the District's trial balance.

**Corrective Action Plan:** The District will hire a Finance Manager to oversee the day-to-day financial operations of the district. This will allow the activities of the district to be recorded and managed on a timely basis. The duties of the Finance Manager will include overseeing the proper creation and reconciliation of the SEFA on a timely basis.

# Planned Implementation Date: January 2021

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

### Finding 2020-3 – Accounting for Grants (Material Weakness)

CFDA Title and Number 20.513 (5310) Enhanced Mobility of Seniors and Individuals with Disabilities. Grant Agreement 33573.

# Name of Federal Agency: Transit Services Program Cluster

**Compliance/Internal Control over Compliance: Auditee Responsibilities** 

**Criteria:** CFR Part 200.508 Auditee Responsibilities. For grants based on a formula, a receivable and revenue/unavailable revenue should be recognized as soon as all eligibility requirements have been met. For expendituredriven grants (reimbursement-type grants), a receivable and revenue/unavailable revenue should be recognized when both qualifying expenditures and compliance with contingent requirements such as matching funds, are met. Unavailable revenue is revenue of the current period that is not yet considered available to liquidate liabilities of the current period.

**Condition:** During our audit, we found errors in expenditure-driven grants where receivables and revenue/unavailable revenue were misstated. A grant reimbursement request for expenditures was made but was not recorded in the general ledger revenue or receivables at year end.

**Cause:** The District does not have appropriate procedures in place to ensure that receivables and revenue/unavailable revenue are properly recorded in the general ledger. Grant receivables and revenue/unavailable revenue were not tracked and reconciled to the general ledger.

Effect or Potential Effect: Misstatement of grant receivables and revenue/unavailable revenue.

Context: At FY 2019-2020 year end, the District had unrecorded revenues from grants of \$109,999.

# Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that the district establish policies and procedures to ensure that grant activity is recorded in the general ledger timely and accurately. Internal controls should also be designed to prevent, detect, or correct errors in a timely manner.

**District's Response:** The District concurs with the recommendation. The district is hiring a Finance Manager to develop policies and procedures for all grants, including Federal, State, and County. Grant expenditures and reimbursement will be recorded in the general ledger on a timely basis. A proper cutoff of expenditures and revenues will be made at year end, ensuring accurate recording of accrued expenditures, and accrued revenues from grants.

**Corrective Action Plan:** The District will hire a Finance Manager to oversee the day-to-day financial operations of the district. This will allow the activities of the district to be recorded and managed on a timely basis.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

#### Finding 2020-4 – Fiscal Management System (Material Weakness)

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**Criteria:** CFR Part 200.302.b Auditee Responsibilities includes the requirement that the financial management system of each non-Federal entity provide the following. Identification, in its accounts, of all Federal awards received and expended and the Federal programs under which they were received. Accurate, current, and complete disclosure of the financial results of each Federal award or program.

**Condition:** During the audit of Umpqua Public Transportation District for Fiscal Year 2019-2020, the district was unable to provide auditor with Separate and Identifiable General Ledger reports that showed a clear division between Federal State and Local expenditures and revenues. Grant revenues for all state and federal grants were reported in one account. Expenditures were not separated for Federal grant expenditures. In addition, entries were not prepared or recorded on a timely basis. This deficiency was instrumental in causing the general ledger to be inadequate for financial and Federal Award Reporting.

**Cause:** The District relied on a contracted professional for structuring and recording activities in their general ledger. The contracted professional did not have training or experience to properly construct the general ledger to meet Federal award reporting purposes. District management did not have sufficient training or monitoring policies to recognize and correct the deficiency.

**Effect or Potential Effect:** Potential for incorrect financial reporting, and untimely results, with the inability to rely on the general ledger for correct and timely information.

#### Questioned Cost: No

**Context:** The general ledger did not separate revenues or expenditures by Federal, State or local grants and awards. Information for reporting required manual tabulating of individual activity postings. During FY 2019-2020 yearend, 45% of the organization total operating expenditures for the fiscal year were outstanding one very large yearend accrual. This led to errors in reporting expenditures for Federal Awards. General ledger expenditures included \$175,538 not reported on the SEFA, which was also recorded and reimbursed in FY 2021. This issue also contributed to an under-recording of revenues from Federal grants of \$109,999 in FY 2020.

# Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that Umpqua Public Transportation District improve their general ledger structure to meet the requirement for separate accounts for Federal awards for program revenues and program expenditures. We also recommend that the district establish policies and procedures to ensure that all program revenues and expenditures are reported in the correct fiscal year. In addition, we recommend that the district establish a training program and policies and procedures for staff and management to receive appropriate training for administering and recording Federal Grant revenues and expenditures.

**District's Response:** The District concurs with the recommendation. General ledger accounts separating Federal, State, and Local revenues and related expenditures will be designed and implemented.

**Corrective Action Plan:** The District will hire a Finance Manager to oversee the day-to-day financial operations of the district. The Finance Manager will ensure that General ledger accounts separating Federal, State, and Local revenues and related expenditures will be designed and implemented. This will allow the activities of the district to be recorded in a manner that allows for reporting in compliance with federal requirements.

# Planned Implementation Date: January 2021

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

# <u>Finding 2020-5 – Fiscal Management Personnel Skills, Knowledge and Experience</u> (Material weakness)

**Criteria:** Employees and contracted professionals tasked with recording and monitoring the financial activities of the district were not properly trained or experienced to perform such tasks. Management was not sufficiently trained to recognize or address such deficiencies.

**Condition**: During our audit, we found that the General Manager was relying upon a consultant financial professional who did not sufficiently structure the general ledger to properly record or account for Federal Grants. In addition, entries were not prepared or recorded on a timely basis. This deficiency was instrumental and causing the general ledger to be inadequate for Federal Reporting.

**Cause:** The District did not have staff or management sufficiently trained to recognize that the accounting was not properly or timely completed. Grant receivables and revenue/unavailable revenue were not tracked and reconciled to the general ledger.

**Effect or Potential Effect:** Potential for incorrect financial reporting, and untimely results, with the inability to rely on the general ledger for correct and timely information.

#### Questioned Cost: No

**Context:** As a result of inadequate skills, knowledge, and experience in managing the accounting for the program activities, errors occurred in the recording of Federal awards in the general ledger. Due to recording errors, and insufficient skills, knowledge, and experience at monitoring of the recording activities, requirements for reporting were unmet by the staff and Management of Umpqua Public Transit District.

#### Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that Umpqua Public Transit District hire staff who have the skills, knowledge and experience to record and manage the overall financial activities for the district, especially regarding Federally funded programs. In addition, we recommend that the district establish training programs and continuing education policies and procedures for staff and management. Training and education efforts should focus on compliance requirements of Federal awards.

**District's Response:** The District concurs with the recommendation. Compliance requirements for federal awards were not understood by staff, and contracted professional hired by the district. Training programs are needed.

**Corrective Action Plan:** The District will hire a Finance Manager that has the skills, knowledge and experience to design and monitor financial operations and controls of the district. This will allow the activities of the district to be recorded and managed in accordance with federal compliance requirements.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

#### Finding 2020-6 – Control Procedures (Material Weakness)

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**Criteria**: CFR Part 200.303 Internal controls, requires that the non-Federal entity must establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award.

Umpqua Public Transit District does not have properly designed, implemented and effective policies, procedures, processes, and controls surrounding its financial reporting process to ensure that all **non-standard adjustments** are adequately researched, supported, and reviewed prior to their recording in the general ledger

**Condition:** During our audit, we found errors in expenditure-driven grants where receivables and revenue/unavailable revenue were misstated. A grant reimbursement request for expenditures was met, but was not recorded in the general ledger revenue or receivables. In addition, the district has no internal control procedures for performing or monitoring accrual adjustments.

**Cause:** The District did not have properly designed, implemented or effective policies, procedures, processes, or controls around the financial reporting process. Grant receivables and revenue/unavailable revenue were not tracked and reconciled to the general ledger.

Effect or Potential Effect: Misstatement of grant receivables and revenue/unavailable revenue.

# Questioned Cost: No

**Context:** Errors in the recording of journal entries for accruals related to Federal awards resulted in material misstatements.

# Repeat of a Prior-Year Finding: No

**Recommendation:** We recommend that the district establish policies and procedures to ensure that accruals related to grant activity is recorded in the general ledger timely and accurately. Internal controls should also be designed to prevent or detect and correct journal entry errors in a timely manner.

**District's Response:** We acknowledge that there are no policies or procedures for journal entries, and that they are important for accurate financial reporting.

**Corrective Action Plan:** The District will hire a Finance Manager that has the skills, knowledge, and experience to design and monitor internal control policies and procedures for adjusting entries.

#### Planned Implementation Date: January 2021

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

#### As of June 30, 2020

#### Finding 2020-7 - Grant Management (Significant Deficiency)

CFDA Title and Number 20.509 (5311) Formula Grants for Rural Areas and Tribal Transit Program. Grant Agreement 33420.

Name of Federal Agency: Transit Services Program Cluster Compliance/Internal Control over Compliance: Auditee Responsibilities

CFDA Title and Number 20.513 (5310) Enhanced Mobility of Seniors and Individuals with Disabilities. Grant Agreement 33573.

Name of Federal Agency: Transit Services Program Cluster

Compliance/Internal Control over Compliance: Auditee Responsibilities

CFDA Title and Number 20.513 (5310) Enhanced Mobility of Seniors and Individuals with Disabilities. Grant Agreement 33655.

Name of Federal Agency: Transit Services Program Cluster

Compliance/Internal Control over Compliance: Auditee Responsibilities

CFDA Title and Number: 20.509 (5311) CARES 5311 Operating Assistance. Formula Grants for Rural Areas and Tribal Transit Program. Grant Agreement 34196

# Name of Federal Agency: Transit Services Program Cluster

**Compliance/Internal Control over Compliance: Auditee Responsibilities** 

**Criteria:** CFR Part 200.329 The non-Federal entity must submit performance reports at the interval required by the Federal awarding agency or pass-through entity to best inform improvements in program outcomes and productivity. All of the Federal grant agreements contracted to Umpqua Public Transit District require quarterly progress reports to be submitted within 45 days of each quarter. These reports are the mechanism through which reimbursement of grant expenditures are processed.

**Condition:** During our audit, we observed that required deadlines for Progress Reports through Oregon Public Transit Information System (OPTIS) were not being submitted on time.

**Cause:** General ledger records weren't available on a timely basis from contracted accounting professional, primarily because vendor service providers' invoices were submitted consistently late for the services provided.

Effect or Potential Effect: Late submissions for reimbursements and progress reports.

#### Questioned Cost: No

**Context:** During the Single Audit for FY 2020, it was found that all progress reports for all Federal grants were filed beyond due dates specified by the grant agreements. Progress reports delays ranged from 62 to 225 days beyond the 45-day deadlines set in the grant agreements.

#### Repeat of a Prior-Year Finding: No

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**Recommendation:** We recommend that the district establish policies and procedures for attending to Grant deadlines, and timely recording of expenditures within the General Ledger to facilitate reporting needs.

**District's Response:** We acknowledge that progress reports were filed beyond the required date. Umpqua Public Transportation District's reliance on the timeliness of service providers was problematic.

**Corrective Action Plan:** The District will assume responsibility for operational accounting processes needed to file progress reports timely. Internal control policies and procedures will be designed and implemented to ensure reporting requirements are met.

Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

#### Finding 2020-8 – Fiscal Management (Material Weakness)

**Criteria:** CFR Part 200.303 Internal controls, requires that the non-Federal entity must establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Umpqua Public Transit District does not have properly designed, implemented, or effective policies, procedures, processes and controls surrounding its financial reporting process to completely support beginning balance and year-end close-out related activity in its general ledger.

**Condition:** During our audit, we found that significant accruals were entered into the general ledger at year end 06/30/2020 for both grant expenditures and grant revenues. These accruals created corresponding Accounts Receivables and Accounts Payables at year end to carry balances into FY 2021. Upon further review, it was found by tracking these revenues and expenditures into the FY 2021 general ledger, the district did not apply the payments or receipts against these balance sheet accounts. Accordingly, invoices that had been recorded as expenditures and Accounts Payables in FY 2020 yet paid in FY 2021 were recorded as expenditures again in FY 2021, and grant revenues recorded as revenues and Accounts Receivables in FY 2020, yet received in FY 2021, were recorded as revenues again in FY 2021.

**Cause:** The District does not have appropriate procedures in place to ensure that receivables and revenue/unavailable revenue are properly recorded in the general ledger. General ledger assets and liabilities are not reconciled. Grant receivables and revenue/unavailable revenue were not tracked and reconciled to the general ledger.

Effect or Potential Effect: Misstatement by duplication of grant receivables and revenue/unavailable revenue, and misstatement of grant expenditures and accounts payable.

#### Questioned Cost: No

**Context:** Revenues for Federal awards and Expenditures for Federal awards are over-reported in FY 2021 requiring auditor adjustments to correct the misstatement.

#### **Repeat of a Prior-Year Finding:** No

**Recommendation:** We recommend that the district establish policies and procedures to ensure that grant activity is recorded in the general ledger timely and accurately. Internal controls should also be designed to prevent, detect, or correct errors in a timely manner. We also recommend additional training for Umpqua Public Transportation District staff and Management in end of year processes and recording of revenues and expenditures.

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**District's Response:** We acknowledge that there are no policies or procedures for reversing accruals, or reconciling balance sheet accounts. We acknowledge that they are important for accurate financial reporting.

**Corrective Action Plan:** The District will hire a Finance Manager that has the skills, knowledge, and experience to design and monitor internal control policies and procedures for reversing accruals and reconciling balance sheet accounts.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

#### Finding 2020-9 – Fiscal Management Material Weakness

**Criteria:** CFR Part 200.302.b.3 Financial management requires that a non-Federal entity's records must identify adequately the source and application of funds for federally funded activities. These records must contain information pertaining to Federal awards, authorizations, financial obligations, unobligated balances, assets, expenditures, income, and interest and be supported by source documentation.

**Condition:** During the audit of Umpqua Public Transportation District for Fiscal Year 2019-2020, it was observed that numerous federal grant and operation invoices received from service vendors did not contain sufficient detail to adequately demonstrate the underlying expenditures and ensure that expenditures were accurate and appropriate for Federal awards. Numerous invoice corrections from the vendors were also observed, which did not show, or explain with detail documentation what had changed. These invoices were accepted and paid by Umpqua Public Transportation District without receiving supporting detail documentation from the service vendors. District did not have sufficient detail from supplier to identify and explain the underlying invoice details to demonstrate appropriateness of expenditures for the grant. The invoices were also often provided on a delayed basis to Umpqua Public Transportation District, without sufficient time to request and review to ensure they were correct.

**Cause:** Umpqua Public Transportation District relied on vendor sub-contracts for operation of call center and transportation routes in the district. Also, Umpqua Public Transportation District relied on a service provider to manage the payroll and other costs for operations of the district. Staff and Management of Umpqua Public Transportation District were not sufficiently trained to recognize the internal control weaknesses and obtain sufficient supporting documentation to review and ensure that the expenditures that were being billed were appropriate and correct.

**Effect or Potential Effect:** Potential for fraud and errors to remain undetected. Potential for incorrect financial reporting, and untimely results, with the inability to rely on the general ledger for correct and timely information.

#### Questioned Cost: No

**Context:** Umpqua Public Transportation District had received invoices from suppliers of services and service vendors with minimal description of the expenditure. No detailed calculation, or expenditure reports accompanied the invoices. Invoices as high as \$175,538 were observed with one line description, and no detail or explanation of what was specifically included in the invoice.

#### Repeat of a Prior-Year Finding: No

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

# As of June 30, 2020

**Recommendation:** We recommend that the district establish a policy and procedure to require that all supplies and sub vendors supply detail with every invoice to allow Umpqua Public Transportation District to review that all expenditures for Federal awards are correct and appropriate and approved prior to payment from Umpqua Public Transportation District.

**District's Response:** We acknowledge that there are were numerous instances where detailed invoices were not available or obtained from service vendors. We acknowledge the importance of requiring such detailed invoices from service providers to meet compliance requirements.

**Corrective Action Plan:** The District will hire a Finance Manager that has the skills, knowledge, and experience to design and monitor internal control policies and procedures for the many compliance matters described in these findings.

#### Planned Implementation Date: January 2021

Responsible Person: Cheryl Cheas, General Manager, Umpqua Public Transit District

# Section IV—Summary Schedule of Prior Audit Findings

As this is the first Single Audit of Umpqua Public Transportation District, there were no prior audit findings or questioned costs for the year ended June 30, 2020.